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SUBJECT: SCENESETTER FOR THE VISIT TO JORDAN OF GENERAL
ABIZAID, COMMANDER U.S. CENTRAL COMMAND 28-29 MARCH 2006

REF: AMMAN 8608

Classified By: AMB DAVID HALE FOR REASONS 1.4 (B AND D)

THIS MESSAGE IS S E C R E T NOFORN

¶1. (S) EMBASSY AMMAN IS LOOKING FORWARD TO YOUR VISIT ON 28-29 MARCH 2006. JORDAN REMAINS ONE OF OUR STRONGEST SUPPORTERS FOR ALL ASPECTS OF REGIONAL ENGAGEMENT. YOUR VISIT WILL ALLOW YOU TO REITERATE TO THE JORDANIANS OUR CONTINUED COMMITMENT TO OUR JOINT EFFORTS TO COMBAT TERRORISM AND MAINTAIN REGIONAL STABILITY.

¶2. (S) YOU ARE SCHEDULED TO MEET WITH GENERAL KHALED SARAIRAH, JORDANIAN ARMED FORCES (JAF) CHAIRMAN; AND MG MOHAMMED DHAHABI, DIRECTOR OF THE GENERAL INTELLIGENCE DIRECTORATE. GIVEN SCHEDULING CONSTRAINTS, YOUR INTERACTION WITH KING ABDULLAH WILL LIKELY BE LIMITED TO THE SOFEX OFFICIAL LUNCHEON ON THE 28TH WHICH THE KING IS HOSTING AND WHICH YOU ARE SCHEDULED TO ATTEND. THE FOCUS OF YOUR VISIT WILL BE ATTENDING EVENTS AT THE JORDANIAN SPECIAL OPERATIONS FORCES EXHIBITION (SOFEX) TO INCLUDE THE OFFICIAL LUNCHEON FOR VIP DAY ON THE 28TH, A SHORT TOUR OF THE EXHIBITION AND THE LIVE FIRE DEMONSTRATION NEAR ZARQA. SOFEX IS ADVERTISED AS THE SECOND LARGEST REGIONAL DEFENSE EXHIBITION IN THE MIDDLE EAST. THIS IS THE SIXTH ITERATION OF SOFEX, AND JORDAN EXPECTS TO HAVE OVER 270 EXHIBITING COMPANIES AND ORGANIZATIONS FROM AROUND THE GLOBE. THE EXHIBITION WILL BE PRECEDED BY THE SOFEX CONFERENCE ON 27 MARCH. OTHER U.S. GENERAL OFFICERS SCHEDULED FOR ATTENDANCE ARE LTG WAGNER, USASOC COMMANDER, BG KEARNEY, SOCCENT COMMANDER AND MG PETERSON, CPATT COMMANDER.

THE U.S.-JORDANIAN RELATIONSHIP

¶3. (S) ON NOVEMBER 24, THE KING NAMED A NEW PRIME MINISTER, DIPLOMAT AND MILITARY VETERAN MAROUF BAKHIT, TO SUCCEED THE EIGHT MONTH-OLD GOVERNMENT OF FORMER PM ADNAN BADRAN. THIS GOVERNMENT CHANGE WAS PREVIOUSLY PLANNED, BUT BRIEFLY DELAYED BY THE NOVEMBER 9 HOTEL BOMBINGS. ON DECEMBER 21, PARLIAMENT VOTED CONFIDENCE IN BAKHIT'S CABINET BY A COMMANDING MAJORITY VOTE OF 86-20. THE KING INSTRUCTED THE GOVERNMENT TO PURSUE THREE BROAD PRIORITIES: A) TIGHTEN COUNTERTERRORISM EFFORTS WHILE PROTECTING HUMAN RIGHTS; B) ACCELERATE POLITICAL REFORMS TO INCLUDE A NEW ELECTION LAW AIMED AT CREATING A MORE REPRESENTATIVE PARLIAMENT; AND C) ALLEVIATE POVERTY AND UNEMPLOYMENT. THE LATTER GOAL CURRENTLY ENJOYS A HIGH

14. (S) THE GOVERNMENT OF JORDAN PLAYS A KEY ROLE IN SOME OF THE TOP NATIONAL PRIORITIES OF THE UNITED STATES.

- (S) JORDAN IS ONE OF OUR MOST IMPORTANT PARTNERS IN THE WAR AGAINST TERRORISM. THE JORDANIAN AND U.S. SECURITY SERVICES HAVE EXCELLENT COLLABORATIVE RELATIONS. THIS RELATIONSHIP HAS BEEN FURTHER STRENGTHENED IN THE AFTERMATH OF THE SUICIDE BOMBING ATTACKS AT THREE HOTELS IN AMMAN ON 9 NOVEMBER. SOME HERE CALL THE ATTACKS "JORDAN'S 9-11." JORDAN'S POPULATION UNITED BEHIND THE KING'S SEVERE CONDEMNATION OF THE ATTACKS AND HIS INTENT TO STRIKE BACK. PUBLIC OPINION SHIFTED DRAMATICALLY AGAINST UBL AND ZARQAWI, WHO PREVIOUSLY ENJOYED FAVORABLE RATINGS, THOUGH PUBLIC OPINION REMAINS OPPOSED TO US ACTIONS IN IRAQ. THIS MAY GIVE THE GOJ INCREASED LEVERAGE IN GAINING INTERNAL PUBLIC SUPPORT FOR SECURITY MEASURES. SINCE THE BOMBINGS, SECURITY INCREASED DRAMATICALLY AT PUBLIC FACILITIES SUCH AS SHOPPING CENTERS, BANKS, HOTELS, AND GOVERNMENT BUILDINGS.

- (S) JORDAN PROVIDED CONCRETE LOGISTICAL AND POLITICAL SUPPORT IN THE RUN-UP TO OPERATION IRAQI FREEDOM (OIF), AND CONTINUES TO HOST TRAINING FOR IRAQI POLICE, MILITARY PERSONNEL, AIR TRAFFIC CONTROLLERS, CENTRAL BANK EXPERTS, AND OTHER GOVERNMENT PERSONNEL. JORDAN'S PROXIMITY TO IRAQ, REASONABLE TRAVEL COSTS, AND EXPERIENCED TRAINERS MAKE IT A NATURAL CHOICE FOR TRAINING PROGRAMS CONDUCTED OUTSIDE IRAQ. THE USG INVESTED A GREAT DEAL IN FACILITIES AT A TIME WHEN WE HAD FEW OPTIONS TO GET TRAINING STARTED RAPIDLY. CONTINUED USE OF THESE FACILITIES WILL BE IMPORTANT TO MINIMIZE THE PER-HEAD COST OF THE TRAINING. EXPOSING IRAQI TRAINEES TO AN ARAB MODEL OF POLICING AND SECURITY THAT IS MARKEDLY DIFFERENT FROM THE SADDAMIST STYLE, WILL REINFORCE IN A PRACTICAL WAY A CRITICAL RELATIONSHIP BETWEEN IRAQ AND AN ARAB ALLY AND NEIGHBOR. THE KING AND OTHER JORDANIAN LEADERS ARE VERY EAGER FOR U.S. ASSISTANCE IN FACILITATING THE JORDANIAN-IRAQI RELATIONSHIP. THEY ARE INTERESTED IN PROVIDING ADDITIONAL TRAINING FOR IRAQIS AND IN BRINGING MORE IRAQI LEADERS TO JORDAN TO BUILD RELATIONSHIPS AND SHOW IRAQIS FIRST HAND HOW MUCH JORDAN IS DOING TO PROMOTE IRAQI SECURITY. THE KING'S PUBLIC STATEMENTS IN SUPPORT OF THE LAST MINUTE AMENDMENTS TO THE IRAQI CONSTITUTION, AND HIS ENCOURAGEMENT TO ALL SECTORS OF IRAQI SOCIETY TO PARTICIPATE IN THE IRAQI POLITICAL PROCESS, WERE IMPORTANT VISIBLE STEPS IN JORDAN'S POLITICAL SUPPORT FOR IRAQ.

- (S) KING ABDULLAH AND THE GOJ HAVE WORKED SINCE THE END OF OIF TO REESTABLISH TIES WITH THE IRAQI GOVERNMENT AND EMERGING IRAQI INSTITUTIONS. IN THE FIRST VISIT OF A SENIOR ARAB OFFICIAL TO IRAQ SINCE THE FALL OF SADDAM, THEN-JORDANIAN PM ADNAN BADRAN, ACCOMPANIED BY FOUR OTHER CABINET MINISTERS, MET IN BAGHDAD SEPTEMBER 10, 2005 WITH IRAQI VICE PRESIDENT ABDEL ABDUL MEHDI AND PRIME MINISTER IBRAHIM JAAFARI. IRAQI INTERIOR MINISTER BAYAN JABR VISITED JORDAN SEPTEMBER 30. ON OCTOBER 27-28, IRAQI PRIME MINISTER IBRAHIM JAAFARI MET WITH KING ABDULLAH AND SENIOR GOJ OFFICIALS IN AMMAN. IN EARLY DECEMBER, JORDAN'S NEW PRIME MINISTER MAROUF BAKHIT CALLED FOR INCREASED COOPERATION WITH IRAQ, INCLUDING THE EXCHANGE OF INFORMATION TO COMBAT TERRORISM. KING ABDULLAH WAS THE FIRST ARAB HEAD OF STATE TO CONDEMN THE 22 FEBRUARY MOSQUE BOMBING IN SAMARRA.

- (S) JORDAN REMAINS AN IMPORTANT, POSITIVE FACTOR IN THE ISRAELI-PALESTINIAN EQUATION. BEYOND JORDAN'S OBSERVANCE OF ITS 1994 PEACE TREATY WITH ISRAEL - REGARDED AS A CORNERSTONE OF JORDAN'S NATIONAL SECURITY STRATEGY -- JORDANIAN SECURITY AND MILITARY SERVICES WORK CLOSELY WITH THEIR ISRAELI COUNTERPARTS, ALTHOUGH THIS RELATIONSHIP STAYS LARGELY OUT OF SIGHT. THE GOJ RECENTLY RENEWED ITS OFFER TO PROVIDE TRAINING IN JORDAN FOR PALESTINIAN SECURITY FORCES.

- (S) JORDAN SHARES OUR CONCERNS ABOUT SYRIA, AND SUPPORTS OUR POLICY AND INTERNATIONAL EFFORTS TO FOCUS PRESSURE ON SYRIA TO CHANGE ITS BEHAVIOR. AT THE SAME TIME, THERE IS GOJ CONCERN ABOUT STABILITY IN SYRIA, AND ABOUT THE SYRIAN REGIME'S REPEATED MIS-STEPS IN REACTION TO EVENTS. RECENT PEJORATIVE STATEMENTS ABOUT JORDAN ATTRIBUTED TO SYRIAN PRESIDENT BASHAR AL-ASAD RECEIVED WIDE COVERAGE IN JORDANIAN MEDIA, AND HAVE FURTHER STRAINED SYRIAN-JORDANIAN TIES.

- (S) JORDAN WAS ONE OF THE ARAB WORLD'S PIONEERS IN ECONOMIC AND SOCIAL REFORM; A GROUP OF ADVISORS APPOINTED BY THE KING FORMULATED THE NATIONAL AGENDA, A COMPREHENSIVE NEW PROGRAM FOR POLITICAL AND ECONOMIC REFORM. JORDAN'S PARLIAMENT, DOMINATED BY EAST-BANK TRADITIONALISTS, IS LIKELY TO CONTINUE ITS RESISTANCE TO POLITICAL CHANGE, HOWEVER. THE POWERFUL EAST BANK MINORITY HERE, VIEWS WITH SUSPICION, ANY STEP WHICH MIGHT GIVE UNDER-REPRESENTED JORDANIAN-PALESTINIANS A DOMINANT POLITICAL POSITION.

15. (SBU) THE VERY CLOSE RELATIONSHIP BETWEEN THE U.S. AND JORDANIAN GOVERNMENTS IS NOT REFLECTED IN JORDANIAN POPULAR OPINION. AMERICAN FOREIGN POLICY, ESPECIALLY ON THE PALESTINIAN ISSUE AND ON IRAQ, IS PERCEIVED NEGATIVELY AMONG ORDINARY JORDANIANS AS IT IS IN THE REST OF THE REGION. AFTER ISRAEL'S DISENGAGEMENT FROM GAZA, PUBLIC OPINION TOWARD U.S. POLICY IMPROVED, BUT THE MAJORITY STILL DISAPPROVES. THE AFTERMATH OF THE JERICHO PRISON STANDOFF AFTER THE WITHDRAWAL OF THE JMM - AND THE RESULTING HUMILIATING SPECTACLE OF PALESTINIAN SECURITY FORCES BEING MARCHED OUT STRIPPED BY THE IDF - HAS CAUSED BITTERNESS AMONG JORDANIANS, AND LIKELY BRINGS TO MIND THE TROUBLING IMAGES OF ABU GHRAIB FOR MANY IN JORDAN.

16. (SBU) THE FY 2005 U.S. BUDGET PROVIDED \$204 MILLION IN FOREIGN MILITARY FINANCING (FMF) FOR JORDAN. THE FY 2005 SUPPLEMENTAL PROVIDED \$100 MILLION IN FMF AND \$99 MILLION FOR THE KING ABDULLAH SPECIAL OPERATIONS TRAINING CENTER (KASOTC). IN ADDITION, AT THE END OF JULY 2005, DOD PAID JORDAN \$97 MILLION IN COALITION SUPPORT FUNDS (CSF) TO SETTLE JAF CLAIMS FOR COSTS INCURRED IN CONNECTION WITH OIF AND ITS AFTERMATH. THE FY 2005 BUDGET ALSO INCLUDED \$250 MILLION IN ECONOMIC DEVELOPMENT ASSISTANCE. THIS WAS ENHANCED BY A \$100 MILLION SUPPLEMENTAL. DEVELOPMENT ASSISTANCE WAS ROUGHLY SPLIT BETWEEN CASH TRANSFER AND PROJECT ASSISTANCE. THE PROJECT SECTORS RECEIVING THIS ASSISTANCE INCLUDED WATER AND THE ENVIRONMENT, ECONOMIC OPPORTUNITY, AND SOCIAL SECTORS - ENCOMPASSING EDUCATION, HEALTH, AND DEMOCRATIC GOVERNANCE. THE PROGRAMMED FY06 FMF BUDGET IS \$210 MILLION BUT MAY BE DECREASED SLIGHTLY IN RESCISSION. THE 2006 SUPPLEMENTAL IS BEING STAFFED IN OSD NOW AND ANY FURTHER ASSISTANCE TO JORDAN FOR THIS YEAR HAS NOT YET BEEN DETERMINED.

ISSUES THE JORDANIANS MAY RAISE

17. (S) DURING DISCUSSIONS WITH SENIOR JORDANIAN OFFICIALS, SOME OF THE ISSUES BELOW MAY ARISE; YOU MAY WISH TO DRAW ON THESE POINTS IN REPLY.

- (S) MIDDLE EAST AIR SYMPOSIUM (MEAS). JORDAN AND THE ROYAL JORDANIAN AIR FORCE (RJAF) WILL HOST THE FIFTH MEAS 23-27 MARCH 2006. THIS IS THE FIRST TIME THE EVENT WILL BE HELD OUTSIDE OF THE GCC. IT IS A SERIES OF MEETINGS DESIGNED TO BRING THE REGIONAL AIR CHIEFS TOGETHER FOR SUBSTANTIVE DISCUSSIONS AND TO GET TO KNOW ONE ANOTHER. U.S. REPRESENTATION INCLUDES LT GEN NORTH, CFACC, MAJ GEN PECK, HIS DEPUTY AND BGEN DEVEREAUX (SAF/IA). GEN MOSELEY HAD PLANNED TO ATTEND BUT SCHEDULING CONFLICTS CAUSED HIM TO CANCEL. AIR CHIEFS FROM FOURTEEN COUNTRIES ARE PARTICIPATING, INCLUDING THE UNITED KINGDOM, FRANCE, AUSTRALIA, AND TURKEY, AS WELL AS THOSE FROM THE MIDDLE EAST. SOME OF THE PARTICIPANTS WILL STAY FOR SOFEX, TO FOLLOW IMMEDIATELY AFTER MEAS.

- (S) SHIP VISITS. THE MSC SHIP M/V VIRGINIAN IS SCHEDULED TO VISIT THE COMMERCIAL PORT IN AQABA TO DELIVER JORDANIAN FMS SHIPMENTS IN EARLY APRIL. THE USS CARTER HALL (LSD-50) IS ALSO SCHEDULED TO CONDUCT A VISIT TO THE ROYAL JORDANIAN NAVY (RJN) BASE APRIL 4-6. THIS WILL BE THE FIRST VISIT OF A U.S. VESSEL TO THE NEW FACILITY WHICH HAS YET TO BE OFFICIALLY OPENED. A BRITISH NAVAL VESSEL, HMS BULWARK (L-15), CONDUCTED A CALL THERE ON 31 JANUARY. AN AVISO CLASS FRENCH FRIGATE CONDUCTED A CALL THERE ON 13 MARCH. VADM WALSH IS SCHEDULED TO VISIT AQABA IN CONJUNCTION WITH THE CARTER HALL VISIT ON 4 APRIL. THIS WILL BE HIS FIRST VISIT TO JORDAN AS THE NAVCENT COMMANDER. THE CARTER HALL WILL BE THE FIRST U.S. WARSHIP TO RETURN TO AQABA SINCE THE MISSILE ATTACK IN AUGUST 2005. WHILE THE GOJ IS READY TO SEE U.S. VESSELS RETURN FOR NORMAL SHIP VISITS WITH LIBERTY AND OTHER OUTREACH IN AQABA, SECURITY CONSIDERATIONS DICTATE A METHODOICAL APPROACH ALONG THIS PATH. BERTHING AT THE NAVAL FACILITY PROVIDES MORE SECURITY FOR VISITING SHIPS AS THEY WILL NOT BE AT A COMMERCIAL FACILITY AND DIRECT OBSERVATION FROM THE CITY OF AQABA IS AVOIDED.

- (S) YOU MAY HEAR FROM THE JAF REGARDING DOD FINANCIAL ASSISTANCE FOR SUSTAINMENT OF THEIR TWO LOCKHEED TPS 77 AND ONE FPS 117 RADAR SYSTEMS. THE CURRENT WARRANTY ON THE HISTORICALLY TROUBLED SYSTEMS IS DUE TO EXPIRE THIS SUMMER (MAY 06). THE RJAF HAS NOT PLANNED FOR SUSTAINMENT FUNDING OF THESE SYSTEMS AND HAS PREVIOUSLY ASKED FOR DOD MISSION ESSENTIAL AND OR PROLIFERATION SECURITY INITIATIVE (PSI) FUNDS TO SUSTAIN THE RADARS. DSCA AND SAF/IA HAVE FORMALLY CONCLUDED THE RJAF REQUEST IS OUT OF SCOPE FOR DOD MISSION ESSENTIAL AND PSI FUNDING AND HAVE INFORMED THE JAF OF THIS DECISION. EMBASSY AMMAN HAS NOTIFIED RJAF OF THE NEED TO FUND THE REQUIRED \$2M AND TO SUBMIT A LETTER OF REQUEST FOR SUSTAINMENT OF THE RADAR SYSTEMS THROUGH JUNE 1 2007. THE RJAF IS FORMULATING A LETTER OF REQUEST FOR THIS SUPPORT PACKAGE NOW. INASMUCH AS THESE RADARS PROVIDE JORDAN'S BEST RADAR COVERAGE, THEY REPRESENT A SIGNIFICANT CONTRIBUTION TO THE RJAF'S AIR DEFENSE CAPABILITY, ESPECIALLY FOR LOW ALTITUDE TARGETS.

- (S/NF) COUNTER-TERRORISM - THE U.S. AND JORDAN CONTINUE EXTENSIVE COOPERATION ON CT AND INTELLIGENCE ISSUES. THE KING ABDULLAH SPECIAL OPERATIONS TRAINING CENTER (KASOTC) IS THE CENTERPIECE OF THAT COOPERATION. A FY 2005 SPECIAL APPROPRIATION OF \$99 MILLION IN SUPPLEMENTAL ASSISTANCE WAS DESIGNATED TO ESTABLISH THE KASOTC. THE GOJ, SOCCENT AND ARMY CORPS OF ENGINEERS (ACOE) ARE MOVING FORWARD WITH PLANS TO MAKE THE KASOTC A STATE OF THE ART FACILITY FOR SOF TRAINING FOR JORDAN, THE U.S. AND OTHER COUNTRIES. ADMINISTRATIVE DELAYS IN ESTABLISHING APPROPRIATE GROUND RULES WITHIN THIS UNIQUE PROJECT, INTERAGENCY STAFFING ISSUES AND REQUIREMENTS FOR INFORMING CONGRESS RESULTED IN CONCERNS ON BOTH SIDES REGARDING THE ABILITY TO COMMIT THE \$99M BEFORE THE MONEY EXPIRES IN SEPTEMBER 2006. \$7.1M HAS BEEN ALLOCATED TO COMMENCE INITIAL DESIGN AND CONTRACTING ACTIVITIES. THE RELEASE OF THE REMAINING \$91M IS CONTINGENT ON THE APPROVAL OF THE POLITICAL-MILITARY AGREEMENT BY BOTH SIDES. THIS AGREEMENT CONCERNS THE USE OF THE FACILITY, RELEASE OF TACTICS, TECHNIQUES AND PROCEDURES, AND OTHER SENSITIVE ISSUES. THE AGREEMENT WAS PASSED TO THE JORDANIAN FOREIGN MINISTRY IN THE FORM OF A DIPLOMATIC NOTE IN EARLY MARCH. DESPITE PROMPTING FROM THE EMBASSY, THE GOJ HAS YET TO RESPOND TO THE NOTE. YOU MAY WISH TO QUERY THE CHAIRMAN AS TO THE STATUS OF THE NOTE TO STIMULATE GOJ ACTION. THE MAIN FACILITY OF THE KASOTC WILL BE LOCATED IN YAJOUZ, NEAR JORDANIAN SOCOM JUST OUTSIDE AMMAN. A COMPLEMENTARY FACILITY FOCUSED ON MARITIME SOF MISSION TRAINING WILL BE LOCATED IN AQABA. ACOE HAS AN AMBITIOUS PLAN WHICH SHOULD ALLOW FOR GROUND-BREAKING LATE THIS SUMMER WITH FULL OBLIGATION OF FUNDS ON TIME. FUNDING FOR FUTURE OPERATIONS AND MAINTENANCE, AS WELL AS JAF DESIRES FOR ADDITIONS TO THE FACILITY, REMAIN AS ISSUES IN THIS PROJECT. ADDITIONALLY, SUPERVISION AND ADMINISTRATION FUNDING BEYOND SEPTEMBER 2006 WILL HAVE TO BE FUNDED OUTSIDE OF THE SPECIAL APPROPRIATION. DSCA SENT A LETTER TO THE JAF IN MARCH 2006 REQUESTING THEY PRESENT A LETTER OF REQUEST

FOR THIS PURPOSE. JORDAN WILL LIKELY SEEK ADDITIONAL FUNDING FOR THE FACILITY AND FOR ITS OPERATIONS FROM THE USG.

- (U) SECDEF DONALD RUMSFELD VISITED JORDAN ON 23 DECEMBER 2005. THE SECRETARY SAW THE JORDANIAN COUNTER TERRORISM (CT) TRAINING CENTER, WHERE HE SPOKE WITH U.S. AND JORDANIAN TRAINERS AND IRAQI CT STUDENTS. HE WAS PRESENTED AN OVERVIEW OF THE FUTURE SITE OF THE KASOTC.

- (S) SHORTLY AFTER THE THREE SUICIDE BOMBINGS AT HOTELS IN NOVEMBER 2005 THE GOJ SUBMITTED AN EMERGENCY COUNTER-TERRORISM ASSISTANCE REQUEST TO THE U.S. THIS REQUEST WAS PREFACED WITH JORDAN'S POSITION AS A CONTINUING PROMINENT TARGET FOR AL-QAEDA AND ASKED FOR IMMEDIATE ASSISTANCE IN ORDER TO ADDRESS THIS THREAT. THE REQUEST SPECIFICALLY ASKED FOR \$338M USD IN "EMERGENCY FINANCIAL AID AND ASSISTANCE," IN ADDITION TO THAT ALREADY BUDGETED, TO ADDRESS "THE MOST IMMEDIATE AND CRITICAL NEEDS" OF JORDAN. THE DETAILED REQUEST WAS FOR SPECIFIC EQUIPMENT, TRAINING, AND OTHER ASSISTANCE RELATED TO DETERRENCE, DETECTION, FORCE PROTECTION, CRISIS MANAGEMENT AND RESPONSE, INVESTIGATIVE AND FORENSICS ASSETS, AND DRILLS AND EXERCISES. AN EMBASSY AMMAN INTERAGENCY GROUP SUBSEQUENTLY ASSESSED THAT \$38M OF THE REQUEST REPRESENTS COUNTER-TERRORIST ASSISTANCE WHICH IS TRULY URGENT. MUCH OF THE REMAINING REQUEST, WHILE NECESSARY IN THE EMBASSY'S VIEW, NEEDS TO BE DEALT WITH OVER THE COMING FIVE YEARS. AN INITIAL PRE-ASSESSMENT TEAM VISITED JORDAN IN MARCH FOR CONSULTATIONS ON A LOGICAL ROAD AHEAD TO ADDRESS JORDANIAN REQUIREMENTS AND A TECHNICAL ASSESSMENT TEAM WILL RETURN IN MAY/JUNE 2006 TO FOCUS US EFFORTS.

- (S) TRAINING FOR IRAQIS - THE FUTURE OF THE U.S.-BUILT JORDAN INTERNATIONAL POLICE TRAINING CENTER (JIPTC) FACILITY IS OF GREAT INTEREST TO THE GOJ. OUR BILATERAL AGREEMENT STIPULATES THE FACILITY WILL BE HANDED OVER TO THE GOJ WHEN THE TRAINING OF NEW IRAQI POLICE FORCES ENDS IN DECEMBER 2006. WITHIN THE USG, THERE ARE ONGOING INTERAGENCY DISCUSSIONS OF PROPOSALS WHICH WOULD INCLUDE THE CONTINUATION OF U.S.-JORDANIAN COOPERATION ON TRAINING, BEYOND THE END OF THE IRAQ MISSION, OF THIRD COUNTRY POLICE PERSONNEL AT A REGIONALIZED JIPTC. RECENTLY, JORDAN'S AMBASSADOR TO NATO OFFERED TO HOST A NATO SECURITY TRAINING CENTER FOR THE MEDITERRANEAN DIALOGUE MEMBERS AT JIPTC; WHILE SOME ELEMENTS OF NATO EXPRESSED INTEREST IN THIS IDEA, NATO HAS NOT IDENTIFIED A SOURCE OF FUNDING. - (S) LISTED BELOW ARE SOME OF THE MORE NOTABLE TRAINING PROGRAMS, EITHER ONGOING OR CONDUCTED RECENTLY WITH THE POTENTIAL FOR FUTURE TRAINING:

- JORDAN INTERNATIONAL POLICE TRAINING CENTER (MORE THAN 32,000 IRAQI POLICE CADETS TRAINED TO DATE)
- NEW IRAQI ARMY TRAINING (1,978 TRAINED BY JORDANIAN ARMY)
- IRAQI COUNTER-TERRORISM FORCE (ICTF) TRAINING (JORDANIAN SPECIAL OPERATIONS COMMAND)
- TRAINING FOR IRAQI AIR FORCE PILOTS AND CREWS OF THE IRAQI AIR CORPS (JORDANIAN AIR FORCE)
- ADVANCED MILITARY STUDIES FOR IRAQI OFFICERS (JORDANIAN NATIONAL DEFENSE COLLEGE AND NATIONAL COMMAND AND STAFF COLLEGE)
- TRAINING FOR IRAQI AIR TRAFFIC CONTROLLERS AND AVIATION INSPECTORS (JORDANIAN CIVIL AVIATION AUTHORITY)
- TRAINING ON BANK INSPECTIONS AND OPEN-MARKET OPERATIONS (CENTRAL BANK OF JORDAN)
- INFORMATION TECHNOLOGY TRAINING PROVIDED TO SEVERAL IRAQI MINISTRIES (E.G., HEALTH, EDUCATION, PLANNING)
- FOOD INSPECTION TRAINING (JORDANIAN FOOD AND DRUG ADMINISTRATION)
- TRAINING OF IRAQI NURSES/STAFF NURSES (JORDANIAN MINISTRY OF HEALTH)
- CENSUS TRAINING (DEPARTMENT OF STATISTICS)

- (U) IN ADDITION TO THESE GOJ-AFFILIATED PROGRAMS, THE PRIVATE SECTOR IS ALSO CONDUCTING CONSIDERABLE TRAINING OF IRAQI PRIVATE SECTOR COUNTERPARTS IN JORDAN.

- (S/NF) MILITARY INTELLIGENCE TRAINING FOR IRAQIS - GEN

SARAIREH, THE CHAIRMAN OF THE JORDANIAN JOINT STAFF OFFERED, ON NUMEROUS OCCASIONS WITH VISITING VIPS, TO TRAIN INDIVIDUAL IRAQI INTELLIGENCE OFFICERS OR HELP THEM ESTABLISH THEIR OWN DEPARTMENT OF MILITARY INTELLIGENCE (DMI). NEITHER THE IRAQI MINISTRY OF DEFENSE NOR MINISTRY OF THE INTERIOR HAS RESPONDED. OUR UNDERSTANDING IS THAT THE NEW IRAQI GOVERNMENT PREFERS ANY NEW TRAINING INITIATIVES TO TAKE PLACE INSIDE IRAQ.

- (S) IN ADDITION TO THE CREATION OF THE KASOTC, JORDANIAN EFFORTS TO TRAIN IRAQI CT FORCES HAVE BEEN PROFOUND. A TOTAL OF 532 STUDENTS GRADUATED FROM SEVEN CLASSES. AFTER THE FINAL GRADUATION IN FEBRUARY 2006, SOCCENT CLOSED DOWN ITS PART OF THIS PROGRAM. WHILE JORDAN WOULD LIKE TO CONTINUE TO OFFER THIS TRAINING, FUTURE TARGET AUDIENCES ARE NOT CURRENTLY CLEAR.

- (C) SPECIAL OPERATIONS AVIATION. THE UH-60L MODEL HELICOPTERS WHICH WILL FORM THE CORE OF THE JORDANIAN SPECIAL OPERATIONS AIR WING ARE SCHEDULED TO BEGIN ARRIVING WITH FOUR HELICOPTERS IN NOVEMBER 2006 AND FOUR HELICOPTERS IN FEBRUARY 2007. DUE TO A RECENT STRIKE AT SIKORSKY THERE MIGHT BE A SHORT DELAY IN THE DELIVERY OF THESE AIRCRAFT. RJAF HAS ALSO SUBMITTED A REQUEST FOR TWO ADDITIONAL UH60L MODELS FOR THE ROYAL SQUADRON. THESE AIRCRAFT WILL BE CONFIGURED THE SAME AS THE SOA AIRCRAFT AND INCLUDE A VIP SUITE FOR THE KING. THESE ADDITIONAL AIRCRAFT ARE BEING PURCHASED WITH NATIONAL FUNDS.

- (S) BORDERS - BORDER CONTROL REMAINS A HIGH LEVEL CONCERN FOR THE GOJ. JORDAN IS IMPLEMENTING A BORDER SECURITY PROGRAM WITH U.S. GOVERNMENT ASSISTANCE. JORDANIAN AUTHORITIES ARE ESPECIALLY CONCERNED ABOUT THE POROUSNESS OF THEIR BORDERS WITH SYRIA AND SAUDI ARABIA. CONCERNS WITH THE SYRIAN BORDER CONTINUE TO SLOW JORDAN'S IMPLEMENTATION OF THE 1997 OTTAWA TREATY BANNING LANDMINES. UNTIL AN IMPROVED SENSOR AND COMMUNICATIONS PACKAGE IS FULLY FUNDED AND DEPLOYED, THE GOJ WILL NEED TO MAINTAIN INCREASED NUMBERS OF NATIONAL FORCES ALONG ITS BORDERS. SIGNIFICANT PROBLEMS CONTINUE AT THE TREBIL CROSSING POINT ON THE IRAQ BORDER IN TERMS OF MAINTAINING THE FLOW OF TRAFFIC, ILLEGAL ENTRIES, AND CONTROLLING SECURITY. IN MID-MARCH, A GROUP OF APPROXIMATELY 90 PALESTINIAN REFUGEES LONG RESIDENT IN BAGHDAD WAS TRANSPORTED TO THE IRAQI SIDE OF THE BORDER BY AN NGO IN ORDER TO GO TO JORDAN. JORDANIAN AUTHORITIES WOULD NOT ALLOW THEIR ENTRY DUE TO A LACK OF LEGAL ENTRY DOCUMENTS AND THE LACK OF ANY PRIOR COORDINATION WITH THE GOJ. THEY ARE CURRENTLY ON THE IRAQI SIDE OF THE NO MANS' LAND BETWEEN IRAQ AND JORDAN. THE GOJ CONTINUES TO LOOK FOR BETTER SECURITY MEASURES AT THE BORDER TO PREVENT INFILTRATION BY FOREIGN MILITANTS.

- (S) C4ISR - THE COMPLEX AND AMBITIOUS C4ISR PROGRAM WILL GREATLY INCREASE INTEROPERABILITY WITH THE COALITION AND THE EFFECTIVENESS OF JORDANIAN OPERATIONS FROM THE NATIONAL TO THE UNIT LEVEL. AS THE JAF COMES TO TERMS WITH DIFFICULTIES ASSOCIATED WITH THE MANAGEMENT, FUNDING AND IMPLEMENTATION OF THE MASSIVE C4ISR PROJECT, THE INTEGRATION OF THE BORDER SECURITY PROGRAM SHOULD ELIMINATE REDUNDANCY AND MUTUALLY BENEFIT BOTH PROGRAMS. THE JAF WILL LIKELY ASK FOR ADDITIONAL FUNDING FOR THEIR C4ISR INITIATIVE DESPITE RECEIVING AN FMF SUPPLEMENTAL IN 2005 FOR THE C4ISR, TO CONTINUE TO ADDRESS THESE BORDER CONCERNS.

- (S) PEACE KEEPING OPERATIONS - JORDAN POSSESSES ONE OF THE BEST PEACEKEEPING TRAINING FACILITIES IN THE MIDDLE EAST - THE PEACE OPERATIONS TRAINING CENTER (POTC) IN ZARQA. JORDAN TRAINS ITS PEACEKEEPERS PRIOR TO DEPLOYMENT TO ONE OF THE MANY JORDAN-SUPPORTED UN PEACEKEEPING MISSIONS.

JORDAN DEPLOYED A BATTALION TO HAITI IN LATE 2004 AND ADDED A SECOND BATTALION IN SEPTEMBER 2005. IN ADDITION, JORDAN HAS USED THE POTC FACILITY TO TRAIN OVER 800 U.S. SERVICE MEMBERS IN CULTURAL AWARENESS PRIOR TO THEIR DEPLOYMENT TO IRAQ. THE CURRENT ITERATION OF THIS TRAINING IS SCHEDULED TO FINISH IN APRIL AND APPROXIMATELY 350 U.S. SOLDIERS WILL ATTEND THE TRAINING. MOREOVER, JORDAN ALSO TRAINS INTERNATIONAL PEACEKEEPERS AND UN

STAFFERS AT THE CENTER. JORDAN WOULD LIKE TO EXPAND THE FACILITY TO CREATE A PEACEKEEPING CENTER OF EXCELLENCE (PKCOE) WHERE THEY COULD TEACH PEACEKEEPING, INTERNATIONAL LAW, AND PEACE ENFORCEMENT IN A REALISTIC ENVIRONMENT. THEY ESTIMATE THE COST OF THIS NEW CENTER WOULD BE JUST OVER \$3M. THERE HAS BEEN NO U.S. FUNDING ALLOCATED TO THIS LARGER PROJECT TO DATE. ARMY CENTRAL COMMAND (ARCENT) HAS BEEN THE KEY U.S. AGENCY SUPPORTING THE POTC, AND RECENTLY APPROVED EXERCISE RELATED CONSTRUCTION WORTH \$500K FOR A DUAL USE FACILITY - EXERCISE AND PEACEKEEPING - THAT THE JORDANIANS ARE VIEWING AS A FIRST STAGE TO THE PKCOE. NEARLY ALL EQUIPMENT IN THE CURRENT POTC MAIN BUILDING WAS PURCHASED WITH THE STATE DEPARTMENT'S ENHANCED INTERNATIONAL PEACEKEEPING CAPABILITY (EIPC) PROGRAM FUNDING. THIS EQUIPMENT WILL BE MOVED TO THE NEW FACILITY, AND ADDITIONAL EQUIPMENT WILL ALSO BE PURCHASED WITH EIPC FUNDS.

- (S/NF) DEFENSE INDUSTRIES - JORDAN HAS LONG SOUGHT THE CAPACITY TO SUPPORT ITS OWN DEFENSE EQUIPMENT NEEDS IN ORDER TO ECONOMIZE ON MAINTENANCE, PARTS AND R&D, AND TO DEVELOP INCOME-GENERATING DEFENSE EXPORTS. THIS LONGSTANDING EFFORT HAS NOW BEEN MARRIED TO THE KING ABDULLAH II DESIGN AND DEVELOPMENT BUREAU (KADDB). FROM INTERCHANGEABLE BARREL HAND GUNS, TO DESERT ASSAULT VEHICLES, KADDB HAS WORKED TO LIMIT JORDAN'S RELIANCE ON FOREIGN ARMS IMPORTS WHILE SEEKING OTHER, PRIMARILY REGIONAL, CUSTOMERS. MOREOVER, THE REBUILD FACILITY ASSOCIATED WITH KADDB OVERHAULS THE ENTIRE JORDANIAN MECHANIZED FLEET, AND HAS THE POTENTIAL TO BECOME A REGIONAL REBUILD FACILITY. AT LEAST ONE MAJOR U.S. DEFENSE COMPANY (ITT) HAS BEEN VERY SATISFIED WITH THE APTITUDE, WORK ETHIC AND GENERAL PERFORMANCE OF JORDANIAN MECHANICS AND TECHNICIANS PERFORMING REFURBISHMENT ON U.S. EQUIPMENT IN JORDAN. ITT HAS BEEN CONTRACTED BY MNSTC-I TO REFURBISH NEARLY 2,000 M800 AND M900 SERIES FIVE TON TRUCKS IN JORDAN TO BE USED BY IRAQI FORCES. THE FIRST FEW REFURBISHED TRUCKS ARE ALREADY IN IRAQ AND THE KADDB OPERATION IS NOW TURNING OUT AROUND TEN MISSION READY TRUCKS PER DAY. REPLICATING THIS VERY POSITIVE EXPERIENCE FOR OTHER U.S. DEFENSE REFURBISHMENT NEEDS IN THEATER MERITS CAREFUL CONSIDERATION, COULD PROVIDE THE U.S. MILITARY NEW FLEXIBILITY, AND WOULD BE WARMLY WELCOMED BY THE GOVERNMENT OF JORDAN AND ITS YOUNG DEFENSE INDUSTRIAL ESTABLISHMENT. JORDAN IS ALSO INTERESTED IN EXPANDING ITS CLIENT BASE FOR MILITARY AND OTHER COMMERCIAL VENTURES. THE JORDAN AEROSPACE SYSTEMS COMPANY (JAC) FOR EXAMPLE, WHICH IS OWNED AND PARTLY MANNED AND MANAGED BY THE RJAF, IS SEEKING ADDITIONAL CUSTOMERS FOR AIRCRAFT MAINTENANCE AND OVERHAUL IN JORDAN. TRAVELING WITH THE CHOD AND RJAF COMMANDER RECENTLY TO AFRICA, JAC HELD PROMISING DISCUSSIONS WITH THE AIR FORCES OF CONGO AND CHAD REGARDING C-130 MAINTENANCE.

- (S) FIELD HOSPITALS - IN ADDITION TO SUPPORTING COALITION FORCE OPERATIONS IN IRAQ WITH THE CONTINUING DEPLOYMENT OF A FIELD HOSPITAL, A JORDANIAN MILITARY HOSPITAL CONTINUES TO OPERATE IN AFGHANISTAN. JORDAN ALSO OFFERED TO SEND TWO FIELD HOSPITALS AND FORENSICS TEAMS TO THE U.S. IN ORDER TO SUPPORT RECOVERY EFFORTS AFTER HURRICANE KATRINA. THOUGH WASHINGTON EXPRESSED OFFICIAL APPRECIATION FOR THE OFFER, IT WAS DECLINED FOR LEGAL AND TECHNICAL REASONS. JORDAN CONTINUES TO PROVIDE FIELD HOSPITALS OR MEDICAL TEAMS TO VARIOUS UNITED NATIONS MISSIONS INCLUDING IN THE WEST BANK, ERITREA, SIERRA LEONE, IVORY COAST, SUDAN AND LIBERIA. IN SUPPORT OF EARTHQUAKE RECOVERY TO PAKISTAN, THE GOJ SENT MEDICAL AID, INCLUDING A FIELD HOSPITAL. JORDAN ALSO OFFERED VARIOUS HUMANITARIAN SUPPLIES TO PAKISTAN, WHICH WERE DELIVERED USING U.S. MILAIR. SEVERAL COALITION SUPPORT FUNDING REIMBURSEMENTS, INCLUDING MOST OF THE HOSPITAL CLAIMS ARE CURRENTLY UNDER REVIEW BY OUSD(C). BECAUSE JAF FINANCES ARE SO TIGHT, THEY ARE ADA

MANT IN THEIR CONTINUED ADVOCACY FOR FULL REIMBURSEMENT OF THEIR UNPAID COALITION SUPPORT FUNDING CLAIMS WHICH APPROACH \$200M.

- (S/NF) MILITARY EXERCISES - THE U.S. AND JORDAN CURRENTLY CONDUCT EIGHT BILATERAL AND MULTILATERAL EXERCISES IN JORDAN AND THE JORDANIANS PARTICIPATE IN FOUR MORE FOR A TOTAL OF TWELVE EACH YEAR. THIS IS THE MOST ACTIVE EXERCISE SCHEDULE IN THE CENTCOM AOR. GENERAL SARAIREH CONTINUES TO SEEK THE ADDITION OF ANOTHER "MINI BRIGHT STAR" EXERCISE WITH A CT FOCUS. IT IS UNLIKELY THE JORDANIANS COULD ADEQUATELY SUPPORT AN ADDITIONAL EXERCISE. HOWEVER, WE ARE CURRENTLY PLANNING TO FOCUS AUGUST 2006 EARLY VICTOR SOF EXERCISE ON CT, AND THE SOCCENT COMMANDER IS DEVELOPING THE CONCEPT TO CREATE MULTILATERAL FORCE TRACKING ASPECTS OF ONGOING SOF OPERATIONS INTO THE EXERCISE. PLANNING IS UNDERWAY FOR SUCCESSFUL ITERATIONS OF SEVERAL EXERCISES IN THE COMING MONTHS. CENTAF IS USING THEIR EAGER TIGER EXERCISE TO PARTICIPATE IN THE JORDANIAN FALCON AIR MEET (FAM). FAM IS A FIRST EVER F16 COMPETITION FOR NATIONS POSSESSING F16S. PARTICIPANTS INCLUDE SEVERAL GULF COUNTRIES, EGYPT, PAKISTAN AND TURKEY. NAVCENT WILL NOT CONDUCT INFINITE ACCLAIM (NAV AIR EXERCISE) DUE TO FORCE AVAILABILITY; HOWEVER, INFINITE RESPONSE (EOD DIVEX), INFINITE SHADOW (SURFACE EXERCISE) AND INFINITE MOONLIGHT (MEU EX) ARE SCHEDULED FOR JULY 06 EXECUTION. ARCENT WILL EXECUTE EAGER LIGHT (SIMULATION/TOC EX) IN JULY 06 AS WELL. ARCENT AND SOCCENT ARE PRESSING A COMBINED ARMS APPROACH WITH THE INTEGRATION OF JORDANIAN SOF INTO A CONVENTIONAL EXERCISE. THE SOF FORCES PARTICIPATING IN ARCENT'S EAGER LIGHT EXERCISE ARE EXPECTED TO TAKE WHAT THEY LEARNED (MDMP AND IPB) AND USE THAT KNOWLEDGE IN THE SOCCENT EXERCISE EARLY VICTOR IN AUGUST 06. GETTING THIS TYPE OF INTEGRATION TO OCCUR HAS BEEN DIFFICULT AND THE U.S. PLANNERS HAVE ADEPTLY FORCED THE ISSUE WITH LITTLE ROOM FOR JORDANIAN NON-COMPLIANCE.

- (S) MILITARY COOPERATION - JORDAN-U.S. MILITARY COOPERATION IS BROAD AND DIVERSE. THE DECISION TO CONTINUE ON-GOING EXERCISES IN JORDAN LAST SUMMER DESPITE THE ROCKET ATTACK IN AQABA WAS HIGHLY APPRECIATED BY THE JORDANIAN MILITARY AND POLITICAL LEADERSHIP. THE JAF LEADERSHIP SENT A VERY STRONG SIGNAL IN TERMS OF THE IMPORTANCE OF OUR RELATIONSHIP BY REMAINING IN WASHINGTON TO FINISH THE JOINT MILITARY COMMISSION (JMC) DESPITE THE HOTEL ATTACKS IN AMMAN, WHICH OCCURRED DURING THE INITIAL DAY OF JMC MEETINGS. SENIOR JAF LEADERSHIP ARGUES JORDAN NEEDS SECURITY ASSISTANCE FUNDING FOR THE MODERNIZATION THEY REGARD AS NECESSARY TO ADDRESS OUR FUTURE REQUESTS FOR THEIR SUPPORT IN THE REGION, AS WELL AS FOR INCREASING THEIR CONTRIBUTION TO THE GLOBAL WAR ON TERRORISM. 2005 GRANT MILITARY ASSISTANCE FUNDS TOTALED APPROXIMATELY ONE HALF BILLION DOLLARS (SEE PARA 6). MAP JORDAN WILL CONTINUE TO ADVOCATE MUTUALLY BENEFICIAL PROGRAMS, BUT THIS HIGH LEVEL OF FUNDING IS NOT LIKELY TO MATERIALIZE AGAIN SOON. JORDAN SOUGHT ASSURANCES OF CONTINUED OUT-YEAR FINANCING AT THESE LEVELS DURING THE JMC, AND HABITUALLY DOES SO IN TALKS WITH SENIOR U.S. LEADERSHIP. THE JAF ASKED FOR ADDITIONAL FUNDING FOR SEVERAL NEW OR EXPANDED PROJECTS AT THE JMC WHICH ARE NOT FUNDED WITHIN THE EXISTING FIVE YEAR PLAN. THESE INCLUDE A \$180M MULTI-YEAR SIMULATIONS PROGRAM, \$101M OF REMAINING UNFUNDED C4ISR, A \$50M CRISIS MANAGEMENT RESPONSE CENTER, ADDITIONAL \$45M FOR BORDER SECURITY, \$55M IN COMMUNICATIONS AND ELECTRONICS WARFARE EQUIPMENT AND \$25M FOR VARIOUS AIR FORCE UPGRADES. SECRETARY RODMAN ASSURED THE JAF THAT THEY CONTINUE TO BE A

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PRIORITY FOR USG SUPPORT AND MILITARY ASSISTANCE, BUT REINFORCED THE BELIEF THAT THEIR FMF BASE LINE WILL REMAIN AT AROUND \$205M. THE 2006 FOREIGN OPERATIONS APPROPRIATIONS ACT ALLOCATES \$210M IN FMF, AND \$250M IN ECONOMIC SUPPORT FUNDS FOR JORDAN.

- (S) CONTINUED RJAF SECURITY CONCERNS - SINCE SUMMER 2005, RJAF LEADERSHIP CONVEYED THEIR CONCERN FOR RESPONSE PLANNING IN THE CASE OF SUICIDE AIRCRAFT ATTACKS IN THE KINGDOM. RJAF AND JAF LEADERSHIP COMMENTS INDICATE THEIR CONCERN CENTERS ON THE THREAT OF A SUICIDE ATTACK FROM A HIJACKED PLANE FLYING INTO POPULATED OR SENSITIVE

AREAS OF AMMAN, POSSIBLY WITH TOXIC CHEMICALS ABOARD. THE RJAF REQUESTED ASSISTANCE FROM THE U.S. AND U.K. TO COUNTER THIS THREAT. RJAF INCREASED ITS AIR DEFENSE ALERT POSTURE LATE AUGUST 2005, WITH MOST OF THIS MISSION ASSIGNED TO THE F-16 SQUADRON. IN FEBRUARY 2006, THE RJAF CONVENED A MEETING WITH THE USAF AIR ATTACH, A BRITISH RAF ADVISOR, THE CIVIL AVIATION AUTHORITY (CAA) AND THE DIRECTORATE OF MILITARY INTELLIGENCE. DURING THE MEETING THE RJAF EXPRESSED SERIOUS CONCERNS ABOUT INADEQUATE SURETY OF COORDINATION BETWEEN AIRCRAFT INBOUND TO JORDAN AND JORDANIAN CIVIL AND MILITARY AUTHORITIES. MOST OF THE CONCERN WAS DIRECTED AT U.S. AND U.K. MILITARY AND GOVERNMENT AIRCRAFT

COMING FROM IRAQ, ESPECIALLY LOW-FLYING HELICOPTERS. THE USAF AIR ATTACH TO JORDAN ASSESSED THE BULK OF THE COORDINATION PROBLEMS RESULT FROM INADEQUATE JORDANIAN INTERAGENCY AND INTER-SERVICE COORDINATION PROCEDURES, AS WELL AS POOR, OR NO, TECHNICAL INFRASTRUCTURE BETWEEN CIVIL AND MILITARY AUTHORITIES, AND BETWEEN IRAQ AND JORDAN. HOWEVER, THE RJAF STRESSED THAT UNDER CURRENT THREAT CONDITIONS, THEY CAN NO LONGER TOLERATE UNIDENTIFIED FLIGHTS APPROACHING AMMAN. MAP AMMAN AND RAO HAVE ALERTED UNITS THAT REGULARLY FLY INTO JORDAN ABOUT THIS HEIGHTENED CONCERN.

- (S) THERE ARE ALSO RJAF CONCERNS ABOUT MARKA AIRPORT'S PHYSICAL SECURITY, ESPECIALLY SINCE THE NOVEMBER HOTEL SUICIDE BOMBINGS. RJAF LEADERS HAVE INTERPRETED A DIRECT THREAT FROM AMZ TO THEIR BASES DUE TO THEIR SUPPORT TO U.S. OPERATIONS IN IRAQ AND AFGHANISTAN, AND SINCE AMZ WARNED JORDANIANS TO STAY AWAY FROM MILITARY FACILITIES. THESE THREAT CONCERNS MAY ALSO BE CONTRIBUTING TO JAF PRESSURE TO MOVE MOST FIXED WING OPERATIONS FROM MARKA TO QUEEN ALIA INTERNATIONAL AIRPORT IN THE NEAR TERM. WE HAVE BEEN INFORMED THIS MOVE IS IMMINENT, BUT THE COMPLEX LOGISTICAL PROBLEM OF MOVING ALL OF THE SUPPORT FACILITIES AND OPERATIONS FOR FIXED WING ACTIVITY FROM MARKA LEADS US TO BELIEVE THIS WILL BE SEVERAL YEARS DOWN THE ROAD. THERE HAS BEEN A LONG-TERM GOAL TO RELOCATE ALL CARGO AND VIP FLIGHTS TO QUEEN ALIA AIRPORT. RJAF HELICOPTER OPERATIONS WOULD REMAIN AT MARKA AIRPORT. WE ARE STILL COLLECTING SPACE REQUIREMENTS AND TIMELINES FOR THE RELOCATION AS IT PERTAINS TO OUR OPERATIONS. HOWEVER, A FORCED MOVE IN

THE NEAR TERM MAY REQUIRE FUNDING TO CONSTRUCT FACILITIES IN SUPPORT OF OUR AIR OPERATIONS CURRENTLY BEING RUN OUT OF MARKA.

- (S) THE RJAF HAS BEEN CONTRIBUTING MORE TO PUBLIC SECURITY, BASE SECURITY, AND BORDER SECURITY RECENTLY. IN DECEMBER AH-1 COBRAS WERE DEPLOYED TO ALL RJAF BASES AND DIRECTED TO FLY OCCASIONAL PATROLS AND BE PREPARED TO RESPOND TO SECURITY BREACHES. NVG FLIGHT TIME REMAINS LOW - A COUPLE HOURS A WEEK. INITIALLY SOME BASES HAD TWO COBRAS, BUT THEY HAVE ONE PER BASE NOW, ROTATING THE CREWS WEEKLY. THE RJAF HUEYS FLEW SEVERAL DAYS OF RESCUE MISSIONS OUT OF AND AROUND AL-JAFR AND AQABA DURING THE EARLY FEBRUARY FLOODS THAT KILLED NINE JORDANIANS. THE HUEY CREWS RESCUED APPROXIMATELY TWENTY INJURED OR STRANDED PERSONS. IN MID FEBRUARY THE RJAF BEGAN FLYING NIGHTLY AIR SURVEILLANCE PATROLS, WITH UH-1 HUEYS AND POSSIBLY EC-635'S, OVER MARKA AND QUEEN ALIA AIRPORTS DUE TO TERRORIST ATTACK WARNINGS. THEY WERE DIRECTED TO FLY EVERY NIGHT FOR SEVEN NIGHTS OVER/AROUND MARKA. THEY REPORTEDLY CARRIED ARMED RJAF SECURITY TROOPS ON BOARD. THE RJAF AGREED TO BUY FOUR MORE EC-635S AT THE DUBAI AIR SHOW FROM EUROCOPTER

(WITH AN OPTION FOR THREE MORE), DUE TO ARRIVE LATER THIS YEAR. SEVERAL SOURCES INDICATE THESE WILL GO TO THE PUBLIC SECURITY DIRECTORATE (PSD) WING, TO REPLACE THEIR AGING BO-105S. THESE BO-105S IN TURN MAY GO TO THE BORDER/CUSTOMS FORCES. THE JORDAN ARMED FORCES ARE ALSO PLANNING TO ACQUIRE SIX INDIGENOUSLY PRODUCED SEEKER AIRCRAFT, A LIGHT TWO-MAN SURVEILLANCE PLATFORM BUILT BY SEABIRD AVIATION JORDAN, PART OF KADDB. THEIR CURRENT PROPOSAL IS FOR FOUR AIRCRAFT TO FLY SURVEILLANCE FOR THE JAF AND COMPLEMENT THEIR TWO SCHWEIZER RECONNAISSANCE PLANES, AND FOR TWO TO FLY FOR THE NATIONAL POLICE. (THIS PROCUREMENT MAY BE ANNOUNCED AT THIS SOFEX).

- (C) THE RJAF REFURBISHED THEIR SOUTHERNMOST BASE AT AL-JAFR OVER THE PAST TWO YEARS, PARTLY WITH U.S. ASSISTANCE, SUCH AS FOR THE NEW STRATEGIC PARKING RAMP.

PRINCE LT GEN FEISAL, SPECIAL ASSISTANT TO THE CHAIRMAN, AS WELL AS THE RJAF COMMANDER, HAVE REQUESTED U.S. ASSISTANCE IN DESIGNING AND BUILDING A MAINTENANCE HANGAR FOR THE BASE. THE BASE IS PLANNED TO ACCOMMODATE MOST EXERCISE DEPLOYMENTS IN JORDAN, BY U.S. AND OTHER FORCES, AND EVENTUALLY TO HOST THE RJAF'S SECOND F-16 SQUADRON, WHEN THEIR AIRCRAFT COMPLETE UPGRADE AND OVERHAUL.

- (S) THE ROYAL JORDANIAN NAVY - THE RJN IS ENGAGED IN BORDER CONTROL AND CONTINUES TO WORK CLOSELY WITH ITS RED SEA NEIGHBORS ISRAEL, EGYPT AND SAUDI ARABIA, TO COMBAT SMUGGLING AND TO ENFORCE MARITIME LAW IN THE GULF OF AQABA. JORDAN RECENTLY FORMALLY JOINED THE PROLIFERATION SECURITY INITIATIVE. THE JAF INSTALLED NEW BORDER OBSERVATION SITES WHICH ENHANCE TECHNICAL MEANS TO MONITOR AND SUPPORT THE

LANDWARD CONTROL OF JORDAN'S BORDERS IN THE VICINITY OF AQABA. THE SECURITY OF THE PORT HAS BEEN IMPROVED WITH THE ACQUISITION OF SEA FORWARD LOOKING INFRA-RED (FLIR). THE RJN IS IN THE PROCESS OF PURCHASING SHIP-MOUNTED BINOCULARS, SUB SURFACE DETECTION PORT SECURITY SYSTEMS, 300 TON MARINE LIFT, DIVING EQUIPMENT AND DAUNTLESS PATROL BOATS THROUGH FOREIGN MILITARY SALES FUNDING. THE JAF IS ALSO IN THE PROCESS OF DEVELOPING A COUNTER-SMUGGLING PLAN. THE KING AND JAF REMAIN COMMITTED TO UPGRADING RJN EQUIPMENT AND INFRASTRUCTURE. THE RECENT DELIVERY OF FMS-PROCURED PATROL BOATS AND ZODIACS, AS WELL AS AN INCREASED AMOUNT OF ALLOCATION FOR THE RJN IN THE FIVE YEAR PLAN, INDICATE THE KING'S SUPPORT FOR THE ROYAL JORDANIAN NAVY. THE KING ALSO COMMITTED NEARLY \$50M TO UPGRADE THE NAVAL BASE AT AQABA.

THE BASE CONSTRUCTION PROJECT INCLUDES A PIER CAPABLE OF HANDLING TWO U.S. CRUISER-CLASS WARSHIPS OR ONE U.S. JFK CLASS AIRCRAFT CARRIER. EXERCISE-RELATED CONSTRUCTION (ERC) FUNDS HAVE BEEN ALLOCATED FOR THE IMPROVEMENT OF THE BASE, INCLUDING A LANDING CRAFT AIR CUSHION (LCAC) RAMP AND AN LCAC STAGING AREA. FUTURE ERC PROJECTS THAT ARE TENTATIVELY PLANNED FOR FY 07 AND LATER ARE A WASH RACK, A LCAC CONTROL TOWER AND POSSIBLY A 100 MAN BARRACKS. THESE IMPROVEMENTS WILL SUPPORT U.S. FORCES DEPLOYED TO JORDAN FOR EXERCISES AND CONTINGENCY PURPOSES.

- (U) MILITARY EDUCATION AND TRAINING - JORDAN HAS THE SECOND LARGEST INTERNATIONAL MILITARY EDUCATION AND TRAINING (IMET) PROGRAM IN THE WORLD, RECEIVING \$3.014 MILLION IN 2005. IN FY 2005, JORDAN SENT APPROXIMATELY 300 STUDENTS TO TRAINING IN THE U.S., AND HAD AN ADDITIONAL 110 STUDENTS TRAINED IN JORDAN BY U.S. MOBILE EDUCATION TEAMS. IN ADDITION, IN 2005 IT RECEIVED THE SECOND LARGEST ALLOCATION IN THE WORLD FOR THE COUNTER-TERRORISM FELLOWSHIP PROGRAM AT \$1.44 MILLION. JORDAN SENT 40-50 STUDENTS TO THE STATES UNDER THIS PROGRAM FOR EACH OF THE LAST THREE YEARS, INCLUDING SIX STUDENTS PER YEAR TO THE NATIONAL DEFENSE UNIVERSITY'S COUNTER-TERRORISM FELLOWS PROGRAM. IT IS ALSO AN ACTIVE PARTICIPANT IN NUMEROUS OTHER TRAINING PROGRAMS, TO INCLUDE SEMINARS SPONSORED BY THE NEAR EAST - SOUTH ASIA (NESA) CENTER FOR STRATEGIC STUDIES AND THE GEORGE C. MARSHALL CENTER FOR STRATEGIC STUDIES.

18. (S) OUR MILITARY-TO-MILITARY RELATIONSHIP AND ACCESS REMAIN EXCELLENT. THE JAF WILL CONTINUE TO LEVERAGE THIS RELATIONSHIP TO GAIN ADDITIONAL RESOURCES. WE FEEL THEIR CURRENT CONTRIBUTIONS TO STRATEGIC REGIONAL GOALS MERIT THE SIGNIFICANT ASSISTANCE THEY ARE RECEIVING. WE CONTINUE TO ADVISE THE JAF THAT THEIR EXPECTATIONS OF INCREASED MILITARY ASSISTANCE ARE INCONSISTENT WITH U.S. BUDGET REALITIES. ADDITIONALLY, WE ARE FORCING THE JAF TO BE REALISTIC IN BALANCING ITS FIVE YEAR PLAN BY ELIMINATING PREVIOUSLY PLANNED PROJECTS IN ORDER TO FUND DESIRED NEW INITIATIVES. THE USG MUST CONTINUE TO EVALUATE THE IMPORTANCE OF THE STRATEGIC PARTNERSHIP WITH JORDAN, AND JORDAN'S COMMITMENT TO U.S. REGIONAL AND GLOBAL INITIATIVES. BASED ON THIS CALCULUS, WE SHOULD CONTINUE TO SUPPORT THOSE EFFORTS WITH APPROPRIATE ADJUSTMENTS TO OUR LEVEL OF FINANCIAL AND OTHER SUPPORT. THE GOJ IS STANDING SOLIDLY BESIDE THE USG IN ITS REGIONAL EFFORTS. IT HAS BEEN POLITICALLY DIFFICULT FOR THEM TO MAINTAIN THIS SUPPORT, AND JORDAN HAS NOW PAID DEARLY ON ITS OWN SOIL.

19. (S) JORDAN'S LEADERSHIP SINCERELY SUPPORTS U.S. REGIONAL EFFORTS AND THE WAR ON TERRORISM. SENIOR OFFICIALS YOU MEET WILL AFFIRM JORDAN'S COMMITMENT TO OUR ONGOING PARTNERSHIP AND WILL THANK YOU FOR AMERICA'S SUPPORT TO JORDAN.

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